International Migration in Theory and Practice: A Case Study

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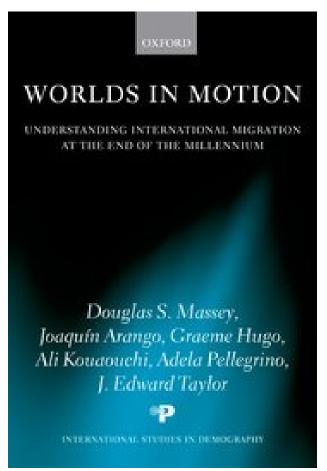
 Constituted by IUSSP President Massimo Livi-Bacci and IUSSP Council



- Charge:
 - Review prevailing theories of migration
 - Evaluate theories relative to empirical evidence
 - Create an integrated conceptual framework based on theoretical review and empirical evaluation

Theories of International Migration: A Review and Appraisal

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Prevailing Paradigms Circa 1990

- Neoclassical Economics
 - Macro: Ranis & Fei: Matching Labor Supply and Demand
 - Micro: Todaro: Theory of Income Maximization
- New Economics of Labor Migration
 - Stark and Taylor: Household strategies to manage risk, overcome market failures, and reduce relative deprivation
- Segmented Labor Market Theory
 - Piore: Dual Labor Market Theory
 - Portes: Enclave Theory
- World Systems Theory
 - Wallerstein: Dependency Theory
 - Sassen: Globalization and Global Cities
- Social Capital Theory
 - Bourdieu and Coleman
 - Networks
 - Organizations
 - Cumulative Causation

NOTES AND COMMENTARY

International Migration at the Dawn of the Twenty-First Century: The Role of the State

DOUGLAS S. MASSEY

POPULATION AND DEVELOPMENT REVIEW 25(2):303-322 (JUNE 1999)

Foundations of Immigration Policy in Receiving Societies

- Macroeconomic Conditions
 - Recessionary Periods → Restriction
 - Boom Periods → Openness
 - Key role of inequality
- Scale and Nature of Immigration
 - Large inflows of culturally distant immigrants trigger restriction
- Ideology
 - Neoliberalism and free trade promote openness
 - Populism and nationalism promote restriction
- State Capacity
 - Strength of bureaucracy
 - Demand for entry
 - Strength of protections for human rights
 - Independence of judiciary
 - Tradition of immigration

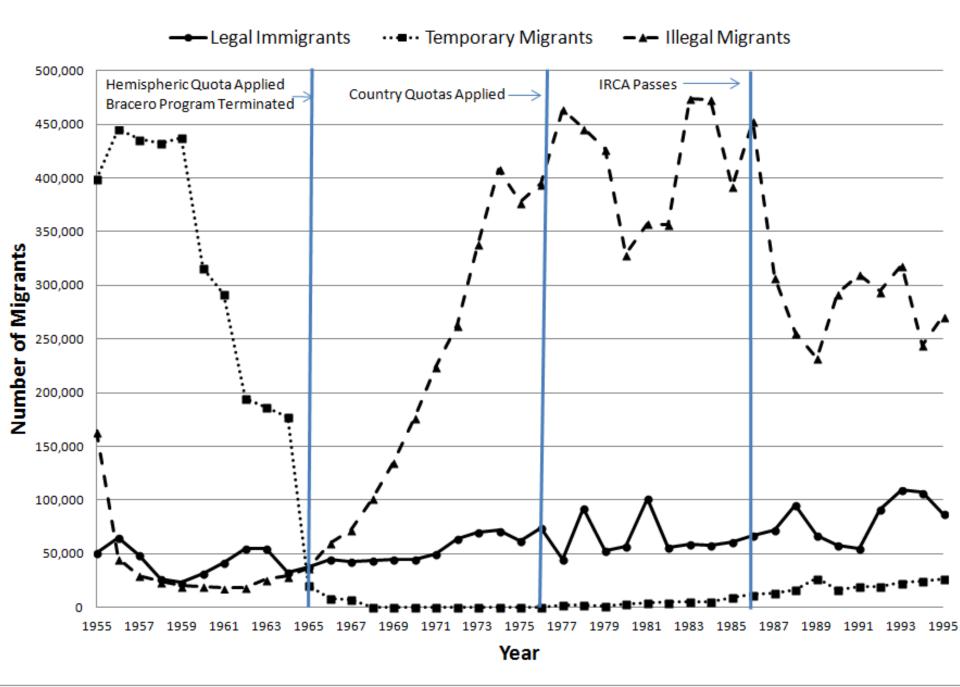
Latin American Migration to the United States 1965-2010

- Critical determinant of the volume, pattern, and distribution of post-1965 immigration has been state policy, not social or economic fundamentals
 - Typically implemented with no real understanding of the underlying dynamics of immigration
 - Often for reasons having little to do with immigration itself
 - Almost always with unexpected and counterproductive consequences

First Fateful Decision: Reform of Immigration System During Civil Rights Era

- U.S. Policy Shifts in 1965
 - Amendments to Immigration and Nationality Act
 - Unilateral Termination of the Bracero Program
- Had Little Effect on Number of Immigrants from Mexico
 - Migration Continued Under Other Auspices
 - Change in Composition of Migration
 - Shift from Legal to Unauthorized Migration

Mexican Immigration to the United States in thee categories.



Second Fateful Decision: Cold War Intervention in Central America

- U.S. Military Intervention in Central America During the 1980s
 - Surge of Refugees from El Salvador, Guatemala,
 Nicaragua, and Honduras
 - Nicaraguans Allowed Granted Temporary Protected Status and Allowed to Become Legal Permanent Residents under NACARA
 - Salvadorans, Hondurans, and Guatemalans forced to Enter as Undocumented Migrants
 - Few Given Temporary Status
 - Even Fewer Allowed to Adjust to LPR

Figure 1. Trends in civil violence in El Salvador, Guatemala, and Nicaragua

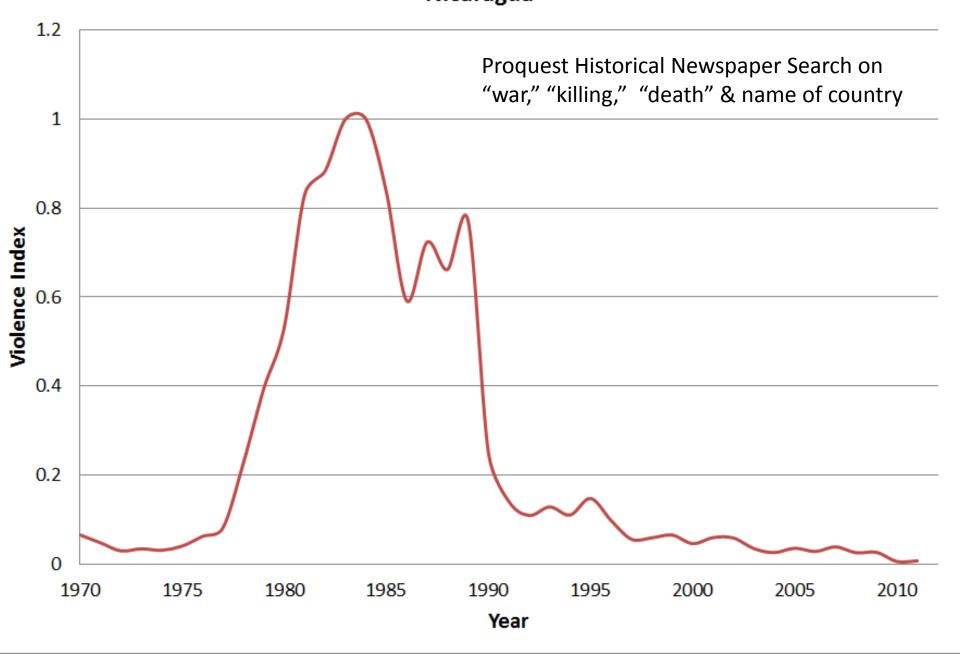
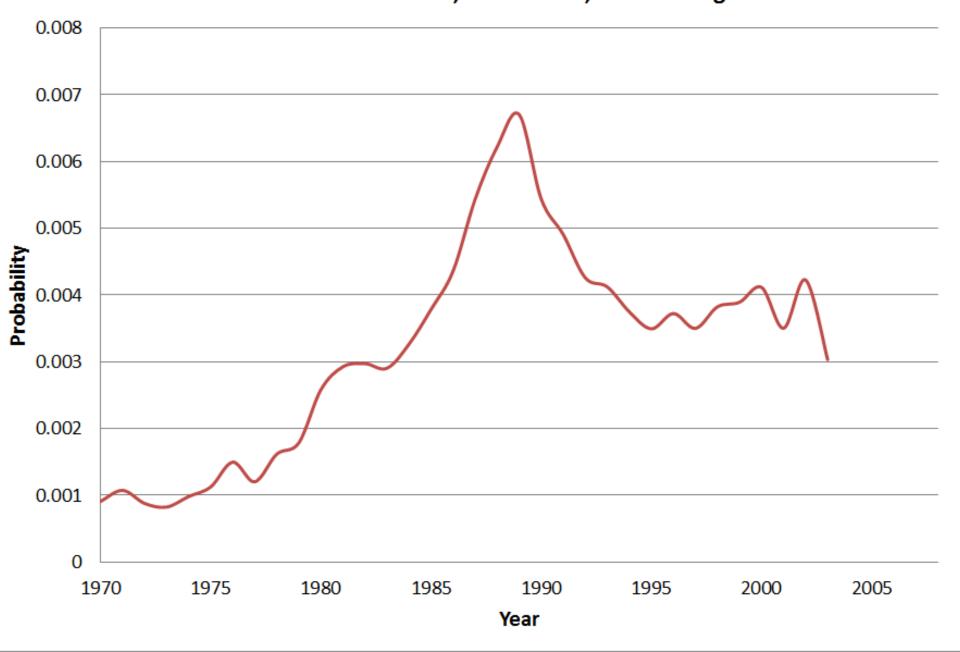
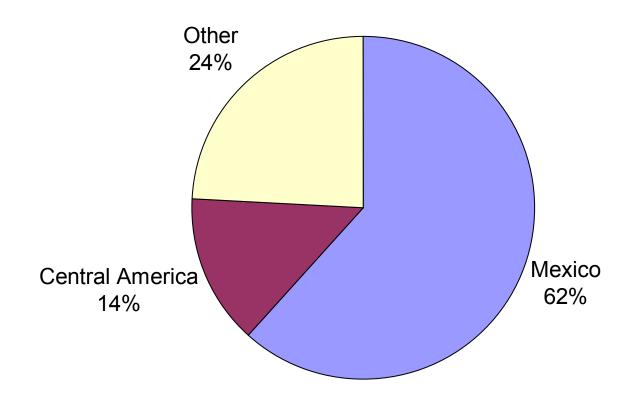


Figure 2. Probability of taking a first undocumented trip to the United States from El Salvador, Guatemala, and Nicaragua



Composition of Undocumented Population of US in 2008

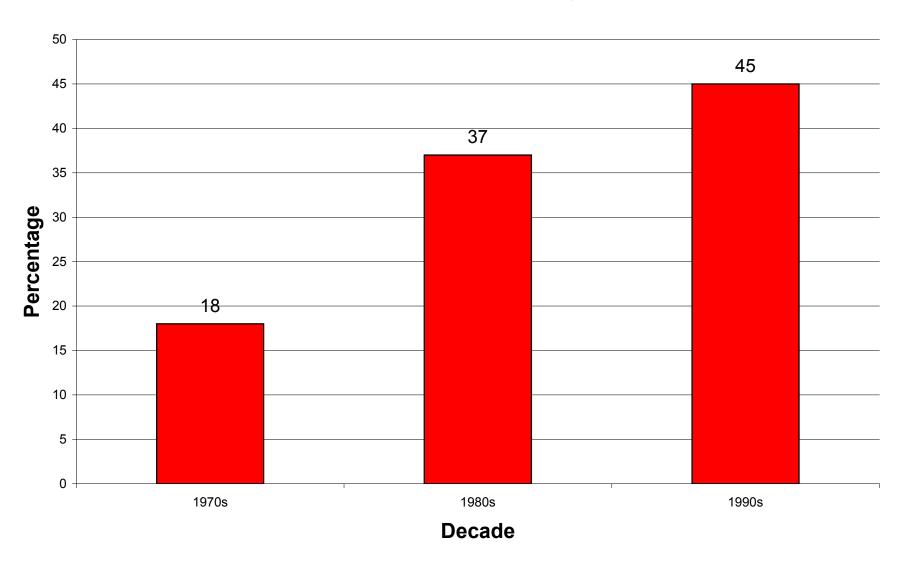


Rise of Undocumented Migration Creates New Political Dynamic

- Enabled New Framing of Latino Immigration and Immigrants
 - Immigration as Crisis
 - Favored Metaphors: Flood and Invasion
 - Immigrants as Threat
 - Illegals
 - Subversives
 - Criminals
 - Terrorists
 - Invaders
 - Occupiers
 - Terrorists

Rise of Latino Threat Narrative

Distribution of Alarmist Covers by Period



Text Used on Magazine Covers Reveals Two Framing Metaphors

Marine

 depicting immigration as a "tidal wave" that was "flooding" the United States and threatening to "inundate" its culture

Martial

- Border portrayed as "battleground" "under attack" from "alien invaders"
- Border Patrol Officers were "outgunned" "defenders" trying to "hold the line" against attacking "hoards"
- Aliens were a "time bomb" waiting to "explode" and destroy American culture and values.
- Over time a Gradual Shift from Marine to Martial Metaphors

Mentions of Immigration Crisis, Flood, or Invasion in Leading U.S. Newspapers: 3-Year Moving Average

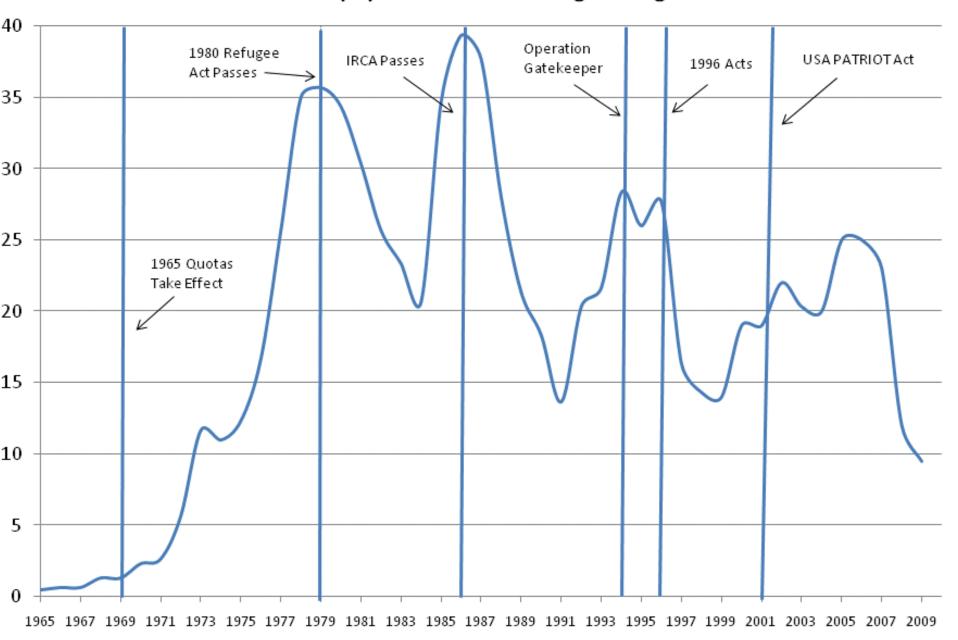
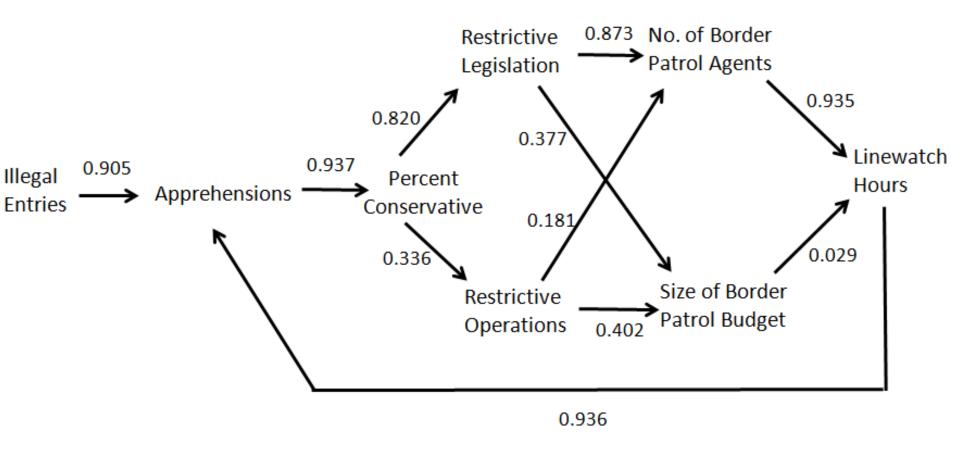


Figure 4. Feedback loop between apprehensions and border enforcement 1965-1995



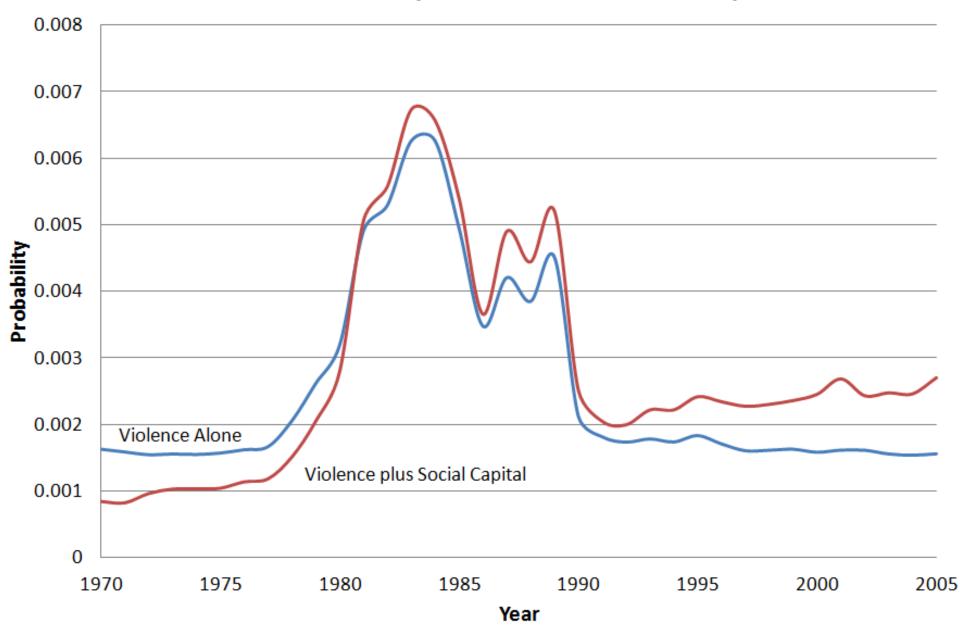
Direct Effect of Entries on Percent Conservative Via Apprehensions: 0.848 Indirect Effect Through
Enforcement Feedbacks: 0.691

Annual number of apprehensions and illegal migrants 1955-1995.

-■ Apprehensions Illegal Migrants 1,800,000 Bracero Program Ended IRCA Enacted Country Quotas Imposed Hemispheric Quotas Imposed 1,600,000 or Migrants 1,400,000 1,200,000 **Number of Apprehensions** 1,000,000 800,000 600,000 400,000 200,000 1967 1969 1971 1973 1975 1977 1979 1981 1983 1985 1987

Year

Probability of taking a first undocumented trip predicted from trends in violence and violence plus rise in access to social capital



Ronald Reagan (1985)

- "Terrorists and subversives are just two days driving time from [the border crossing at] Harlingen, Texas"
- Communist agents will "feed on the anger and frustration of recent Central and South American immigrants who will not realize their own version of the American dream"

Samuel P. Huntington (2004)

- "Unlike past immigrant groups, Mexicans and other Latinos have not assimilated into mainstream U.S. culture, forming instead their own political and linguistic enclaves-from Los Angeles to Miami-and rejecting the Anglo-Protestant values that built the American dream."
- "The United States ignores this challenge at its peril."

Lou Dobbs (2006)

– "invasion of illegal aliens" part of a "war on the middle class."

Patrick Buchanan (2006)

- Illegal immigration part of "Aztlan Plot" hatched by Mexicans seeking to recapture lost lands
- "If we do not get control of our borders and stop this greatest invasion in history, I see the dissolution of the U.S. and the loss of the American southwest—culturally and linguistically, if not politically—to Mexico." (*Time*, August 28, 2006, p. 6)

Texas Governor Rick Perry

- It's a "very real possibility" that individuals with the extremist group ISIS may have crossed into the United States at the southern border.
- "Individuals from ISIS or other terrorist states could be taking advantage of the situation. I think it's a very real possibility that they may have already used [the border for entry]."

Rep. Jeff Duncan (R) of South Carolina

– "Wake up, America," Mr. Duncan said before storming out of the hearing. "With a porous southern border we have no idea who's in our country."

Senate Candidate Warns of Ebola Crossing Mexican Border

— Scott Brown said Thursday that he doesn't want undocumented immigrants crossing the U.S.-Mexico border because they might be carrying Ebola. "People coming in through normal channels—can you imagine what they can do through our porous borders?" the New Hampshire senate candidate said in a radio interview.

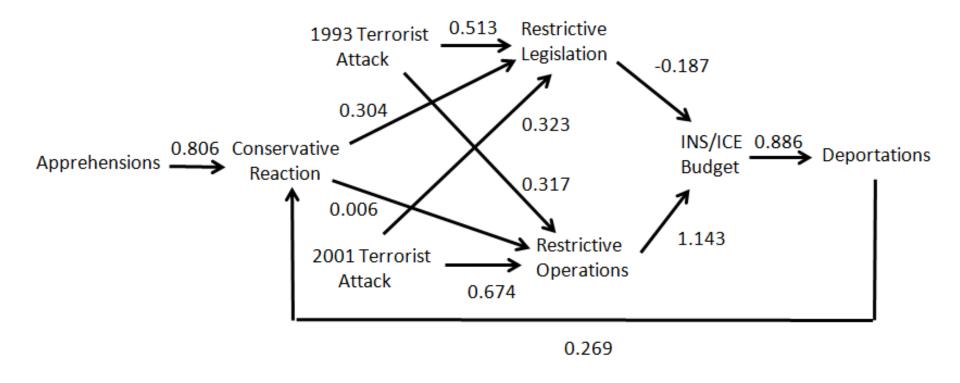
U.S. General Warns Ebola Could Cross U.S. Southern Border

— Marine Corps Gen. John F. Kelly, commander of U.S. Southern Command, said he was in Costa Rica last week and encountered an embassy employee who'd run across a handful of Liberian men preparing to be smuggled into the U.S. as illegal immigrants. "If Ebola breaks out in Haiti or in Central America, I think it is literally 'Katie bar the door' in terms of the mass migration of Central Americans into the United States," the general said.

The Border as a Political Symbol

- In theory: Renato Rosaldo (1997):
 - "The U.S.-Mexico border has become theater, and border theater has become social violence. Actual violence has become inseparable from symbolic ritual on the border—crossings, invasions, lines of defense, high-tech surveillance, and more."
- In practice: Reo. Beto O'Rourke (D) of Texas
 - "There's a longstanding history in this country of projecting whatever fears we have onto the border. In the absence of understanding the border, they insert their fears. Before it was Iran and Al Queda. Now it's ISIS. They just reach the conclusion that invasion is imminent, and it never is."

Figure 7. Feedback loop between deporations and internal enforcement 1965-2009



Effect of 1993 Terrorist Attack On Deportations: 0.236

On Cons. Reaction: 0.063

Effect of 2001 Terrorist Attack

On Deportations: 0.615 On Cons. Reaction: 0.159 Restrictive immigration legislation enacted by Congress toward Latin Americans 1965-2010.

1965 Hart-Cellar Act Imposed first-ever annual cap of 120,000 visas for immigrants from western hemisphere 1976 Amendments to Immigration and Nationality Act Put western hemisphere under preference system and country quotas 1978 Amendments to Immigration and Nationality Act Combined separate hemispheric caps into single worldwide ceiling of 290,000 1980 Refugee Act Abolished refugee preference and reduced worldwide ceiling to 270,000 **Immigration Reform and Control Act** 1986 Criminalized undocumented hiring and authorized expansion of Border Patrol 1990 Amendments to the Immigration and Nationality Act Sought to cap visas going to spouse and children of resident aliens 1996 Antiterrorism and Effective Death Penalty Act Authorized expedited removal of aliens and deportation of aggravated felons Illegal Immigrant Reform and Immigrant Responsibility Act Increased resources for border enforcement, narrowed criteria for asylum, and increased income threshold required to sponsor immigrants 1996 Personal Responsibility and Work Opportunity Act Declared documented and undocumented migrants ineligible for certain entitlements 1997 Nicaraguan and Central American Relief Act Allowed registered asylum seekers from Central America (mostly Nicaraguans) in the US for at least 5 years since December 1, 1995 to obtain legal status; but prohibited legalization and order deportation for those who lacked a valid visa or who previously violated US immigration laws (mostly Hondurans, Salvadorans, and Guatemalans) **USA Patriot Act** 2001 Created Department of Homeland Security, increased funding for surveillance and deportation of foreigners; authorized deportation of aliens without due process **National Intelligence Reform and Terrorism Protection Act** Funded new equipment, aircraft, border patrol agents, immigration investigators, and detention centers for border enforcement Real ID Act 2005 Dramatically increased the data requirements, documentation, and verification procedures for state issuance of drivers licenses 2006 Secure Fence Act Authorized construction of additional fencing, vehicle barriers, checkpoints, lighting and funding for new cameras, satellites, and unmanned drones for border enforcement 2010 **Border Security Act** Funded hiring 3,000 more Border Patrol agents and increased BP budget by \$244 million

Restrictive enforcement operations launched INS or DHS 1990-2010 **Operation Blockade** 1993 Border Patrol's (BP) militarization of the El Paso Sector **Operation Gatekeeper** 1994 BP's militarization of the San Diego Sector 1998 **Operation Rio Grande** BP program to restrict the movement of migrants across the Texas and New Mexico border with Mexico 1999 **Operation Safeguard** BP's militarization of the Tucson Sector 2003 **Operation Endgame** Plan launched by Immigration and Customs Enforcement to detain and deport all removable aliens and "suspected terrorists" living in the United States **Operation Frontline** 2004 Program launched by Immigration and Customs Enforcement (ICE) to address "vulnerabilities in immigration and trade" by focusing on immigration violators with an "enhanced public safety or national security threat" **Arizona Border Control Initiative** 2004 Multi-agency effort supporting Homeland Security's anti-terrorism mission through the detection, arrest and deterrence of all those engaged in cross-border illicit activity. **Operation Stonegarden** 2004 Federal grant program administered through the State Homeland Security Grant Program to provide funding to state and local agencies to improve immigration enforcement **Secure Borders Initiative** 2005 Comprehensive multi-year plan launched by ICE to secure America's borders and reduce illegal migration **Operation Streamline** 2005 Program mandating criminal charges for illegal migrants, even first time offenders 2006 Operation Return to Sender Sweep of illegal immigrants by the ICE to detain those deemed most dangerous, including convicted felons, gang members, and repeat illegal migrants **Operation Jump Start** 2006 Program authorizing the deployment of United States National Guard troops along the United States-Mexico border **Secure Communities Program** 2007 ICE program to identify and deport criminal aliens arrested state and local authorities 2007 Operation Rapid REPAT Program Remove Eligible Parolees Accepted for Transfer by allowing selected criminal aliens

deportation 2008 Operation Scheduled Departure

ICE operation to facilitate the voluntary deportation of 457,000 eligible illegal migrants from selected cities

incarcerated in U.S. prisons and jails to accept early release in exchange for voluntarily

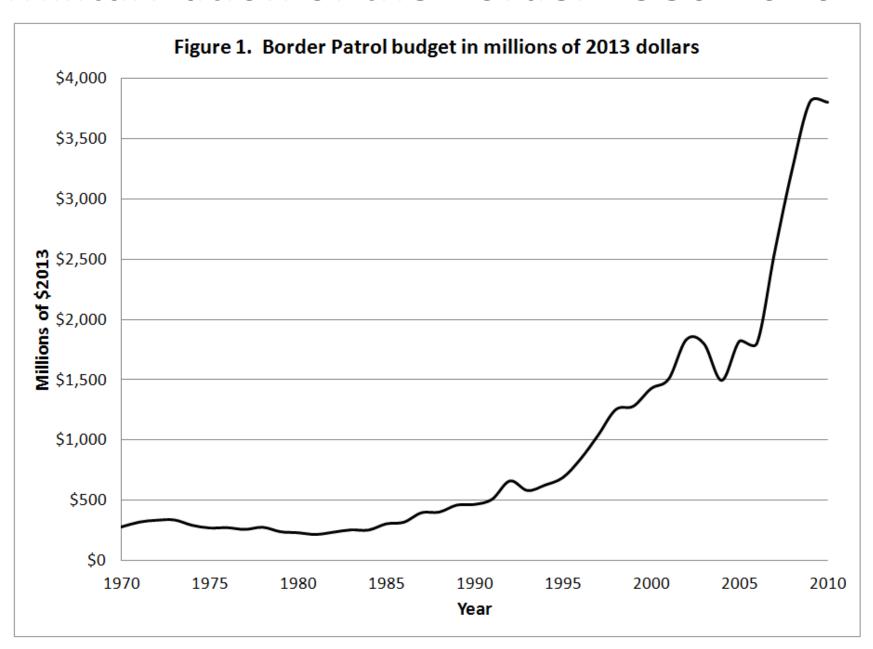
2010 Operation Copper Cactus

Deployment of Arizona National Guard troops to assist Border Patrol in apprehension of illegal migrants

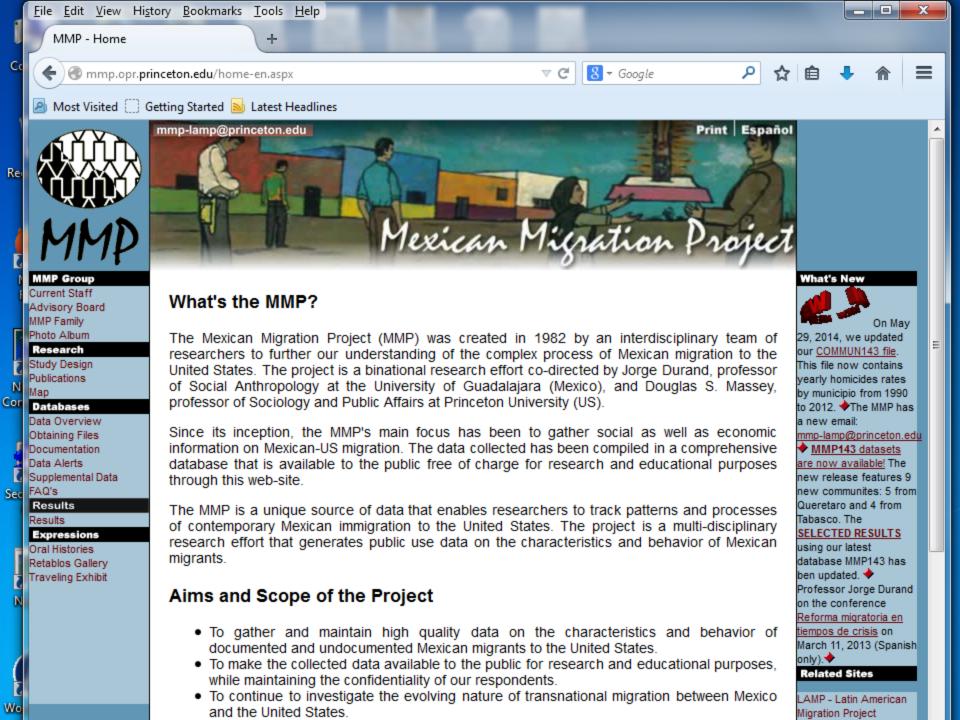




Militarization of the Border 1986-2010



- Effects of militarization on border outcomes
 - Transformed the geography of border crossing
 - Increased use of coyotes (border smugglers)
 - Increased cost of using coyotes
 - No effect on probability of border apprehension
 - Increased risk of death during border crossing
- Effects of militarization on migrant behavior
 - No effect on likelihood of first undocumented trip
 - Decreased likelihood of return from first trip
 - Decreased likelihood of additional undocumented trip
 - Decreased likelihood of returning from additional trip



U.S. Context	Demographic Background	
Log of Border Patrol Instrument	Age	
Rate of Employment Growth	Age-squared	
Residence / Work Visas (000)	Female	
US Minimum Daily Wage	Married	
Mexican Context	No. of minors in household	
	Human Capital	
Crude Birth Rate	Labor force experience	
Rate of GDP Growth	Education	
Homicide Rate	Cumulative U.S. experience (months)	
Mexican Minimum Daily Wage	No of previous U.S. trips	
	Unskilled job	
	Skilled job	
	Social Capital	
	Parent a U.S. Migrant	
	No of U.S. migrant siblings	
	Spouse a U.S. migrant	
	No. of U.S. migrant children	
	No. of U.S. born children	
	Prop U.S. Migrants in Community	
	Physical Capital	
	Land	
	Home	
	Business	
	Region of Origin	
	Historical	
	Community size	
	Small Cities (10,000-99,999)	
	Town (2,501-9,999)	
	Rural Villages (<=2500)	

Figure 2. Observed probability of crossing at a traditional location and probability predicted from Border Patrol budget

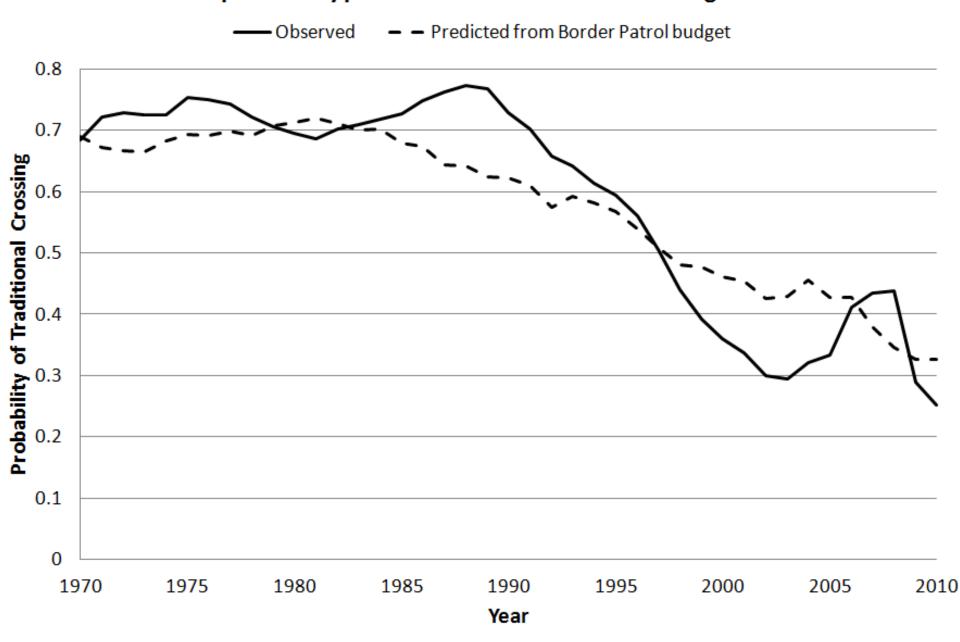


Figure 3. Observed probability of crossing with a coyote and probability predicted from Border Patrol budget

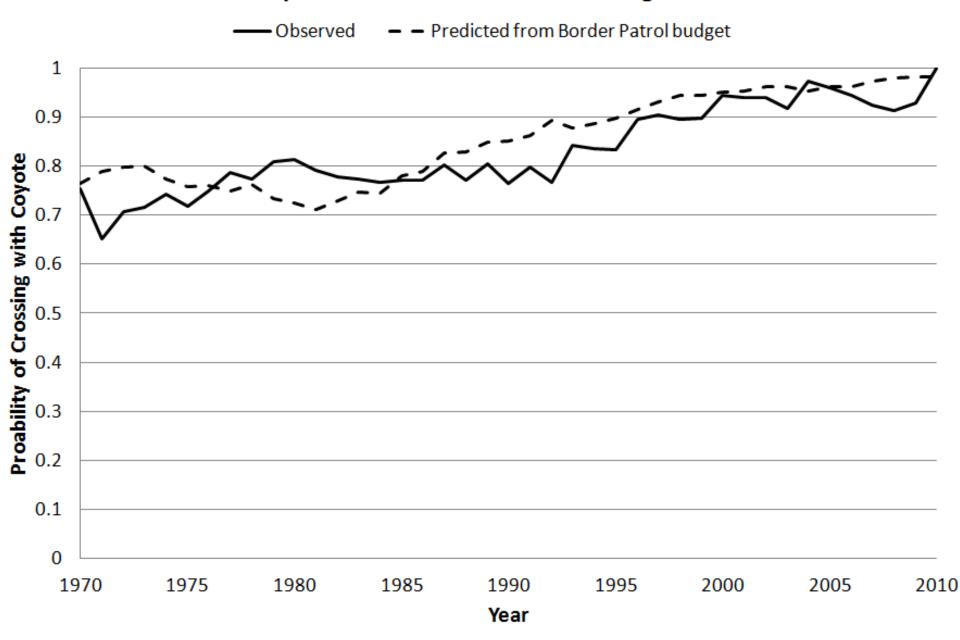


Figure 4. Observed trend in coyote costs and costs predicted from Border Patrol budget and place of crossing

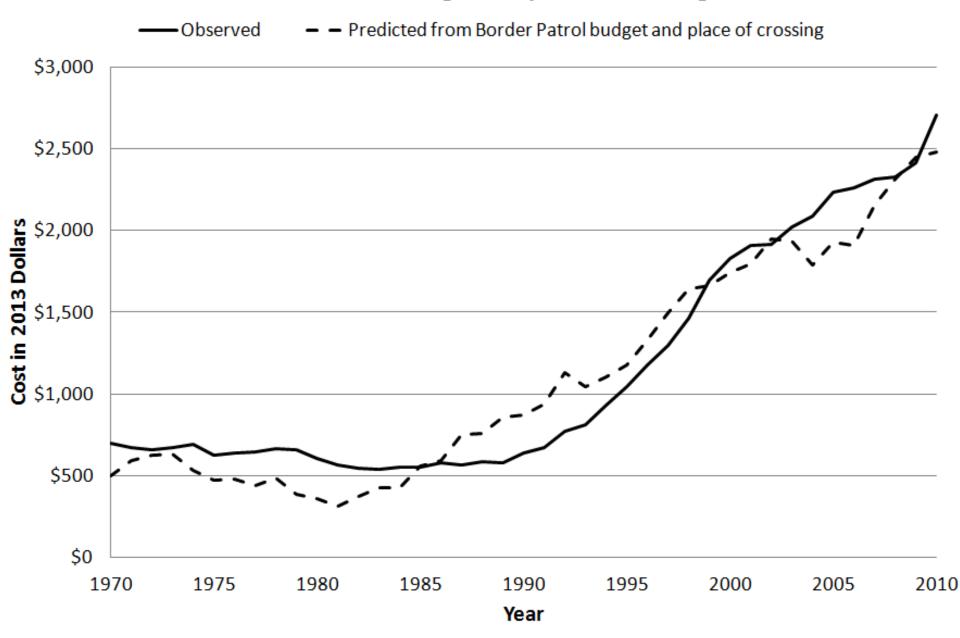


Figure 5. Observed probabilities of apprehension on first attempt and eventual entry and apprehension probability predicted from trend in Border Patrol budget

- ——Observed probability of apprehension ······ Probability of eventual entry
- Predicted from Border Patrol budget

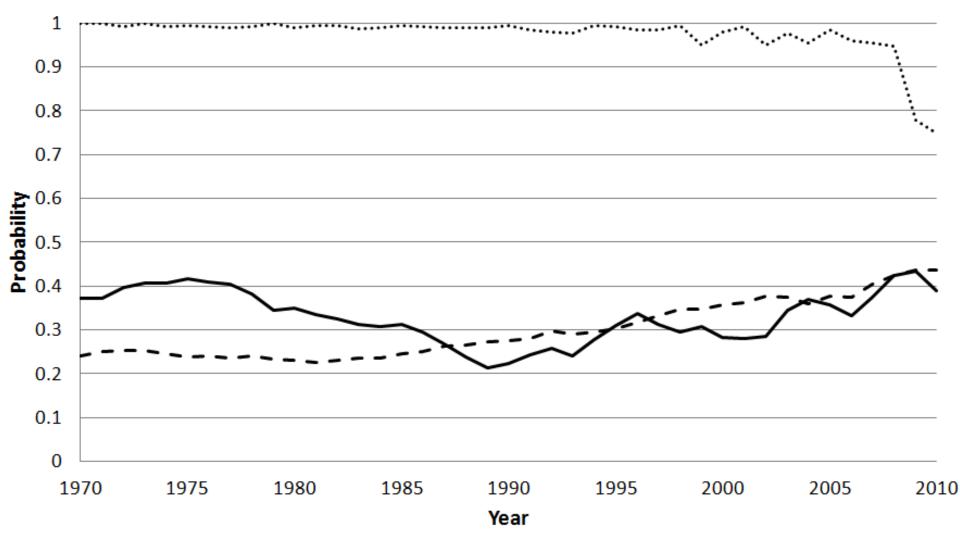


Figure 6. Observed deaths at the border and deaths predicted by trend in Border Patrol budget

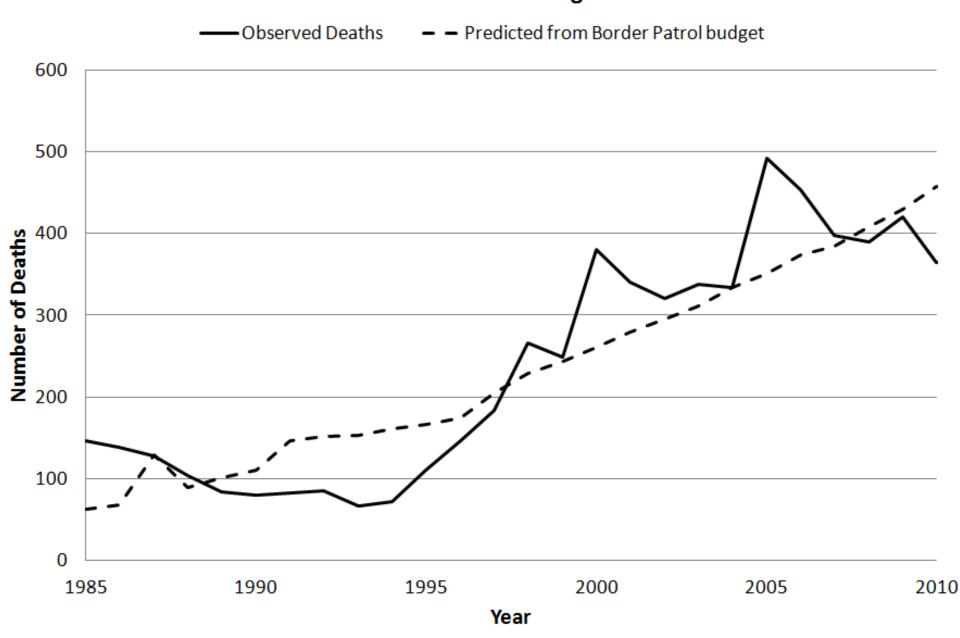


Figure 7. Observed probability of first undocumented migration and probabilities predicted from trends in Border Patrol budget and average age

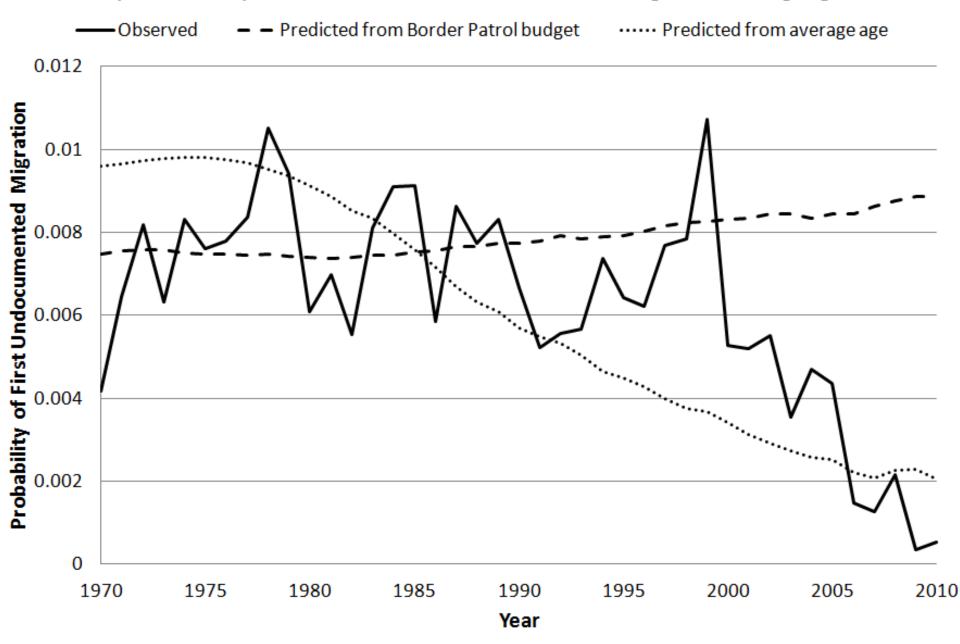
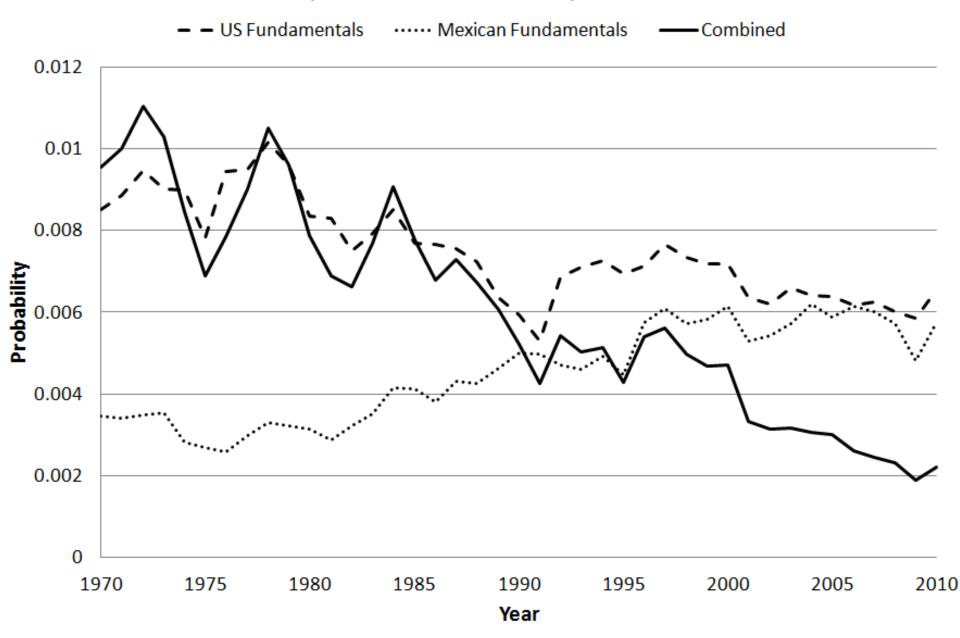
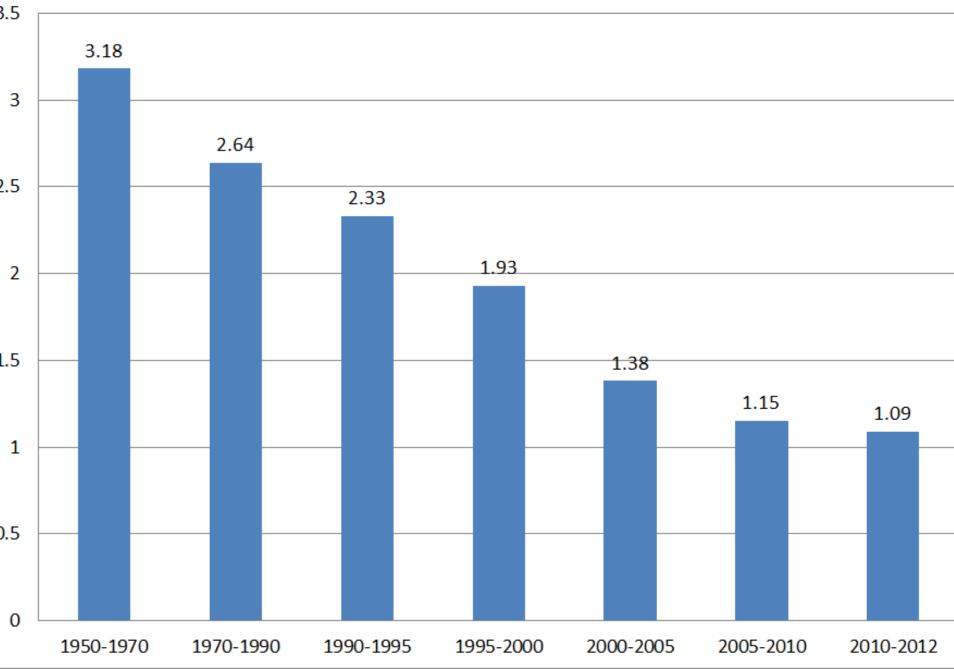


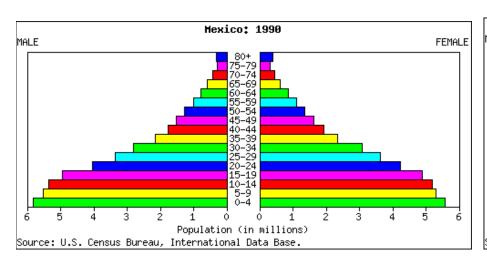
Figure 7a. Probability of first undocumented migration predicted from U.S. fundamentals, Mexican fundamentals, and all factors combined

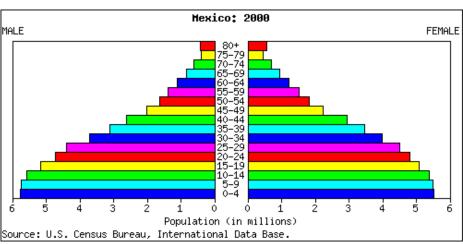


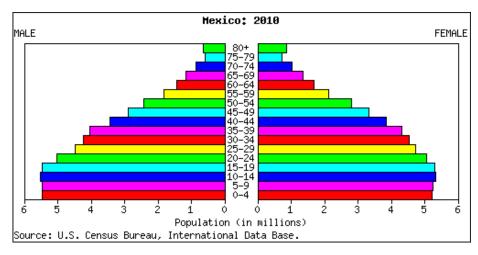
Population Growth Rate in Mexico



Mexican Population Pyramids 1990-2020







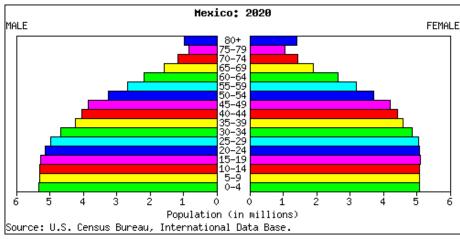
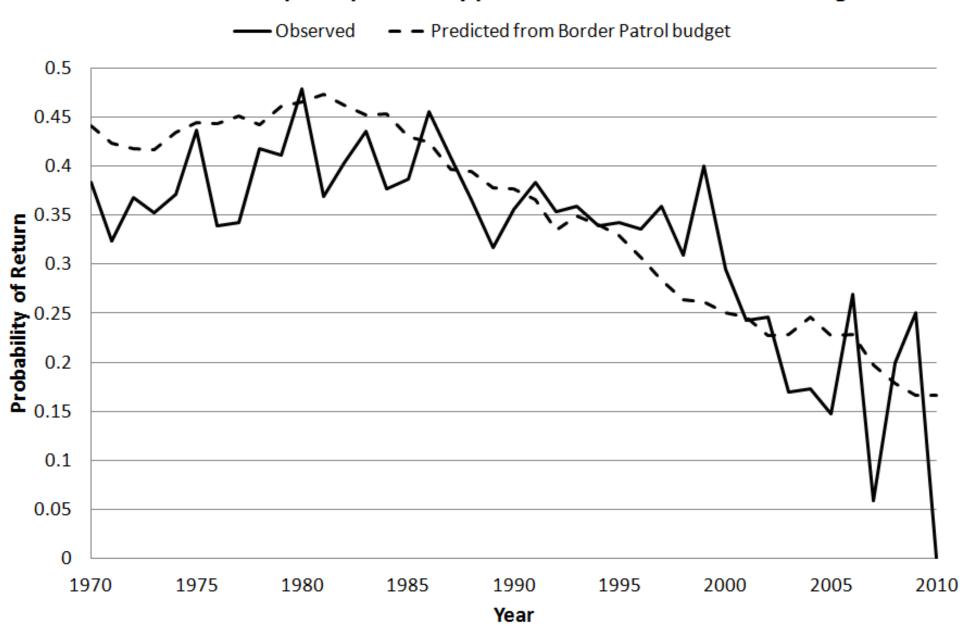


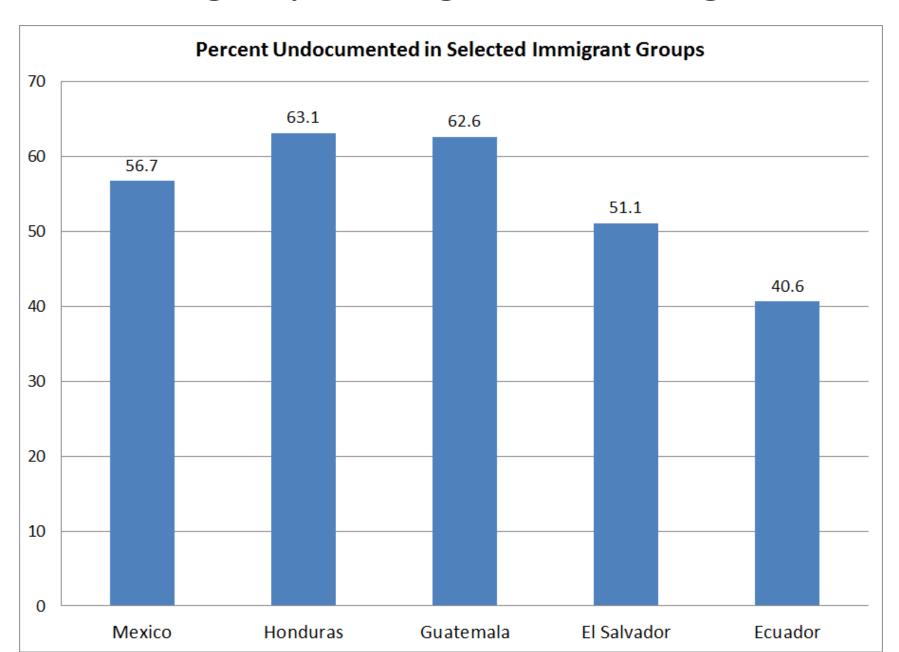
Figure 8. Observed probability of return within 12 months of first undocumented trip and probability predicted from Border Patrol budget



Consequences of the War on Immigrants

- From 1986-2010 the U.S. spent \$34.6 billion in border enforcement and in doing so:
 - Transformed what had been a circular flow of male workers going to three states into a settled population of families living in 50 states
 - Reduced out-migration while leaving in-migration unchanged to double the net rate of undocumented migration and population growth
 - Created a population of 11 million undocumented U.S. residents: 60% of Mexican immigrants and two-thirds of all Central American immigrants
 - All while attempting to end an undocumented flow that would have ended of its own accord after 2000

Mass Illegality Among Latino Immigrants



Lessons Learned

- Immigration policy is often made without any regard to realities of immigration
 - Civil Rights
 - Latino Threat
 - Cold War
 - War on Terror
- Immigration policy can have a powerful effects on patterns and processes of immigration
 - Patterns of Departure and Return
 - Geography of Entry and Settlement
- These effects are often unexpected and unintended
 - Circulation to Settlement
 - Latinization of the US Population

The Future of Migration Theory

- Need to Incorporate State Behavior into Theories of Immigration
- Important Role Played by Demographic Transition
- Limitations of Current Social and Economic Theories
- Rising Importance of Treat Evasion as a Motivation for Migration